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IN THE UNITED STATES DISTRICT COURT
FOR THE NORTHERN DISTRICT OF CALIFORNIA

11 ROGELIO BARRAGAN-CAMPOS, No. C 06-07057 CRB
12 Petitioner, **ORDER DISMISSING PETITION**
13 v.
14 MICHAEL CHERTOFF et al.,
15 Respondents.
16 _____/

17 Petitioner filed this immigration habeas corpus action just before the December
18 holidays. The Court ordered the government to release petitioner and stay his deportation.
19 Now pending before the Court is the government's response to the petition, which argues that
20 the petition should be dismissed for lack of jurisdiction, and petitioner's reply.

21 **BACKGROUND**

22 In 1989, petitioner was ordered deported under the name Rigoberto Toscano-Cortes.
23 Shortly thereafter petitioner, who was still in the United States or had returned to the United
24 States, began to exclusively use the name Rogelio Barragan-Campos. He married and had
25 children, all of whom are United States citizens. In 1998, petitioner received an INS notice
26 to appear, charging petitioner (under the name Barragan-Campos) and his wife with entering
27 the United States without permission. Petitioner and his wife initially sought cancellation of
28 removal; however, they subsequently voluntarily abandoned their cancellation applications

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1 and agreed to voluntarily leave the country. Before they departed, petitioner's current
2 counsel made an appearance and successfully petitioned the immigration court to reopen the
3 removal proceedings and reinstate the application for cancellation of removal on the ground
4 that petitioner's previous counsel was incompetent.

5 Petitioner and the immigration court were made aware in October 2003 that the
6 government was contending that petitioner had been ordered deported in 1989; however, the
7 government failed to provide petitioner with any evidence of that deportation order. At a
8 November 6, 2006 hearing on petitioner's cancellation of removal, the government suddenly
9 produced a copy of the deportation order and evidence that apparently showed petitioner's
10 fingerprints matched those of the person ordered deported in 1989. The immigration judge
11 immediately terminated the cancellation of removal proceedings and petitioner's prior order
12 of removal was reinstated. Petitioner was taken into custody.

13 Petitioner responded by filing a habeas petition in this Court. The Court ordered
14 petitioner's deportation stayed and that he be released (in time for the holidays) and set a
15 hearing for Friday, January 5, 2007. The government has responded by moving to dismiss.
16 Petitioner opposes dismissal and has filed a motion to amend his petition to challenge the
17 1989 deportation order. He contends that the order is erroneous because at the time it was
18 entered he was legally in the United States.

19 Since the Court issued the stay, petitioner has filed a petition with the Ninth Circuit
20 for review of the reinstated 1989 deportation order. He has also filed an appeal with the
21 Board of Immigration Appeals ("BIA") seeking review of the immigration judge's
22 November 7, 2006 decision to terminate removal proceedings. A stay of deportation has
23 been issued in that proceeding.

24 DISCUSSION

25 The government moves to dismiss the petition on the ground that the Court lacks
26 jurisdiction. The petition makes essentially two claims: (1) a challenge to the order
27 reinstating the 1989 deportation order, and (2) a challenge to the immigration judge's
28 decision to terminate removal proceedings.

1 **A. The Order Reinstating the 1989 Deportation Order**

2 The government moves to dismiss petitioner's claim challenging the reinstatement of
3 the 1989 deportation order on the ground that he has not exhausted his available judicial
4 remedies. Specifically, petitioner has now filed a petition for review of the reinstatement
5 order with the Ninth Circuit. The government agrees that the Ninth Circuit has jurisdiction
6 to review the petition; accordingly, it argues that since petitioner has not yet exhausted this
7 proper avenue of relief, this Court cannot, or at least should not, entertain this claim.

8 Petitioner responds that at the time he filed his habeas petition he could not have filed
9 with the Ninth Circuit because he did not yet have a copy of the order of reinstatement.
10 Nonetheless, he has now filed; there is no reason the Ninth Circuit should not first rule on the
11 issue, especially when the government concedes that the court has jurisdiction to do so.
12 Petitioner also argues that he has not had the opportunity to make a factual record in support
13 of his petition. That is an argument to be made to the Ninth Circuit.

14 In any event, “[o]n May 11, 2005, Congress enacted the REAL ID Act of 2005, which
15 expanded the jurisdiction of the circuit courts over final orders of removal.” Alvarez-Barajas
16 v. Gonzales, 418 F.3d 1050, 1052 (9th Cir. 2005). The Act

17 makes the circuit courts the “sole” judicial body able to review challenges to
18 final orders of deportation, exclusion, or removal. REAL ID Act, Pub.L. No.
19 109-13, 119 Stat. 231, § 106(a). To accomplish this streamlined judicial
20 review, the Act eliminated habeas jurisdiction, including jurisdiction under 28
U.S.C. § 2241, over final orders of deportation, exclusion, or removal. In
writing the REAL ID Act, Congress expressly made these judicial review
provisions retroactive.

21 Id. “The REAL ID Act requires district courts to transfer all habeas petitions brought by
22 aliens that were pending before the district court on the effective date of the REAL ID Act
23 (May 11, 2005) to the appropriate circuit court, which must treat the transferred petitions as
24 timely filed petitions for review.” Id. Thus, under the Act, this Court lacks jurisdiction to
25 hear petitioner's claim.

26 Accordingly, petitioner's challenge to the reinstatement of the deportation order is
27 DISMISSED without prejudice in favor of his Ninth Circuit petition.

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1 **B. The Order Terminating the Removal Proceedings**

2 The government also moves to dismiss petitioner's challenge to the immigration
3 judge's decision to terminate the removal proceedings on the ground that petitioner has not
4 exhausted his remedies before the BIA. Ontiveros-Lopez v. INS, 213 F.3d 1121, 1124 (9th
5 Cir. 2000) ("We generally will not consider a claim of error that the BIA has not first been
6 given the opportunity to correct because to do so deprives us of the benefit of the agency's
7 expertise and a fully developed record"). After petitioner filed this habeas petition, he filed
8 an appeal of the immigration judge's decision with the BIA which, of course, has not yet
9 been ruled upon. As the BIA has not yet ruled, this Court should not review the immigration
10 judge's decision. This claim, too, is DISMISSED without prejudice in favor of the BIA
11 proceedings.

12 **C. Stay of Deportation**

13 Having dismissed the claims in the petition, the Court's stay of deportation must be
14 vacated. In any event, the immigration judge apparently issued a stay of deportation pending
15 the BIA's determination of petitioner's appeal. And, petitioner can seek a stay from the
16 Ninth Circuit. Moreover, the government has agreed not to take petitioner into custody while
17 there is stay in place from the immigration judge, the BIA or the Ninth Circuit. Petitioner's
18 objection to the conditions of his release are not well-taken; petitioner offers no authority for
19 this Court granting the relief petitioner seeks. Moreover, petitioner has not established good
20 cause for such relief.

21 **D. Motion to Amend the Petition**

22 Petitioner has also filed a motion to amend the petition to make a constitutional
23 challenge to the original 1989 order of deportation. After reviewing the parties' papers,
24 including the motion to amend, the Court concludes that it must dismiss the petition without
25 prejudice, but also without leave to amend.

26 There is a serious question whether in light of the REAL ID Act this Court would
27 have jurisdiction to address the proposed new claim. While the Ninth Circuit concluded in
28 Arreloa-Arreloa v. Ashcroft, 383 F.3d 956, 963-64 (9th Cir. 2004), that it does not have

1 jurisdiction to review a challenge to an original deportation order underlying an order
2 reinstating deportation, and therefore the district courts must have habeas jurisdiction to
3 consider such challenges, that conclusion was reached before the enactment of the REAL ID
4 Act. The government argues that the REAL ID Act deprives a district court of jurisdiction to
5 hear challenges to final orders of removal and, importantly, gives Courts of Appeal
6 jurisdiction to hear constitutional challenges to the original order of deportation. The Fifth
7 Circuit so held in Ramirez-Molina v. Ziglar, 436 F.3d 508 (5th Cir. 2006). The Ninth Circuit
8 has not addressed the issue.

9 Petitioner responds that he has not had an opportunity to develop a factual record to
10 support his challenge to the deportation order. He has not shown, however, that he cannot
11 make that argument to the Ninth Circuit or the BIA. For example, the Ninth Circuit may
12 remand his proceedings to the immigration judge, or the BIA may order the removal
13 proceedings reinstated and therefore give him the opportunity to develop that argument. In
14 the procedural posture of this case, petitioner's proposed new claim is premature.

CONCLUSION

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16 The petition for habeas corpus is DISMISSED for failure to exhaust judicial and
17 administrative remedies and for lack of jurisdiction. Petitioner must pursue his BIA appeal
18 and his Ninth Circuit petition. The dismissal is without prejudice and without leave to
19 amend. The Court's stay of deportation is VACATED.

20 **IT IS SO ORDERED.**

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22 Dated: January 10, 2007

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CHARLES R. BREYER
UNITED STATES DISTRICT JUDGE